

Message Text

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ACTION H-03

INFO OCT-01 NEA-07 ISO-00 SS-07 SSO-00 NSC-06 NSCE-00

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FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC IMMEDIATE 1200

INFO AMEMBASSY AMMAN

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMCONSUL JERUSALEM

C O N F I D E N T I A L SECTION 1 OF 2 TEL AVIV 2892

E.O. 11652: GDS

TAGS: PFOR, IS

SUBJECT: CODEL JAVITS VISIT TO ISRAEL

REF: TEL AVIV 2875

SUMMARY. DURING HIS VISIT TO ISRAEL APRIL 21 TO 24, SENATOR JAVITS HELD DISCUSSIONS WITH GOVERNMENT LEADERS, INCLUDING RABIN, PERES AND ALLON, AND OTHER PROMINENT CURRENT AND FORMER GOVERNMENT AND OPPOSITION FIGURES. HE VISITED THE WEST BANK AND SPOKE TO ARAB LEADERS THERE AND WAS GIVEN PROMINENT MEDIA COVERAGE. IN HIS DISCUSSIONS WITH ISRAELI LEADERS, HE REVIEWED HIS RECENT VISITS TO CAIRO, DAMASCUS AND AMMAN AND TOLD THE ISRAELIS HE FOUND IN THOSE CAPITALS RATIONAL LEADERS WITH NO APPETITE FOR WAR AND A SENSE OF URGENCY TO MOVE AHEAD ON NEGOTIATIONS, PARTICULARLY ON THE ISSUES OF THE PALESTINIANS AND BORDERS. HE ALSO TOLD THE ISRAELIS OF A GROWING CONVICTION IN THE UNITED STATES THAT MIDDLE EAST PROBLEMS ARE SOLVABLE AND PROGRESS IS THEREFORE TO BE EXPECTED; THAT DETENTE SHOULD APPLY TO GLOBAL RELATIONS BETWEEN THE UNITED STATES AND THE SOVIET UNION; AND THAT ISRAEL SHOULD BE AWARE OF THE IMPLICATIONS OF THESE FACTORS.

THE ISRAELIS TOLD JAVITS THERE WAS NO PROSPECT OF CHANGE IN THE ISRAELI POLICY OF SETTLEMENT IN THE TERRITORIES

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AND THAT THEY ARE DETERMINED TO WORK WITH THE NEWLY ELECTED

ARAB LEADERS IN THE WEST BANK. THEY CONTINUE TO WATCH EVENTS IN LEBANON CLOSELY AND SEE THE RESTRAINT SHOWN THERE BY SYRIA AS RESULTING FROM ISRAELI STRENGTH - AN ILLUSTRATION OF THE IMPORTANCE OF ISRAEL TO THE UNITED STATES. CONTINUING U.S. AID IS NECESSARY FOR UNINTERRUPTED MILITARY SUPPLIES BUT THE RECENT DISPUTE OVER TRANSITIONAL QUARTER FUNDS SHOULD NOT OBSCURE ISRAELI GRATITUDE FOR U.S. ASSISTANCE. THEY BELIEVE SYRIA MIGHT RENEW THE UNDOF MANDATE BUT NO PRICE WILL BE PAID THE ISRAELIS TO OBTAIN A RENEWAL. PROGRESS TOWARD NEGOTIATIONS ON AN OVERALL SETTLEMENT IS UNLIKELY AND OTHER STEPS MUST THEREFORE BE SOUGHT TO PROMOTE BETTER UNDERSTANDING.
END SUMMARY.

1. DURING HIS THREE DAY VISIT TO ISRAEL, SENATOR JAVITS MET WITH THE MOST IMPORTANT CABINET MINISTERS AND WITH A NUMBER OF OTHER PRESENT AND FORMER ISRAELI LEADERS. HE HAD NINETY MINUTE MEETINGS WITH PRIME MINISTER RABIN AND FOREIGN MINISTRY ALLON AND SHORTER MEETINGS WITH DEFENSE MINISTER PERES AND FINANCE MINISTER RABINOWITZ AND MET JUSTICE MINISTER ZADOK AT A LUNCHEON AT THE AMBASSADOR'S RESIDENCE. HE MET FOR AN HOUR WITH FORMER PRIME MINISTER MEIR AND HAD DINNER WITH FORMER FOREIGN MINISTER EBAN. HE ALSO MET WITH MKS MOSHE DAYAN AND MENACHEM BEGIN, MAYOR KOLLEK OF JERUSALEM, AND HAD A PRIVATE LUNCH WITH FOREIGN MINISTRY DIRECTOR GENERAL AVINERI. HE HAD DINNER WITH THE IDF COMMANDER OF THE OCCUPIED TERRITORIES ON THE WEST BANK AND SPENT A DAY VISITING THERE AND HOLDING DISCUSSIONS WITH ARAB LEADERS AND BUSINESSMEN. HE HAD A PRESS CONFERENCE WHICH WAS WELL ATTENDED BY ISRAELI AND FOREIGN JOURNALISTS AND HE RECEIVED EXTENSIVE PRESS AND TELEVISION COVERAGE DURING HIS STAY. HE DEPARTED FROM TEL AVIV ON APRIL 24 FOR PARIS.

2. THE SENATOR DIVIDED HIS REMARKS TO HIS ISRAELI HOSTS INTO THREE CATEGORIES. FIRST HE SUMMARIZED WHAT HE HAD LEARNED FROM HIS VISITS WITH ARAB LEADERS IN CAIRO, DAMASCUS AND AMMAN. HE THEN DESCRIBED WHAT HE CONSIDERED TO BE THE CURRENT MOOD IN THE CONGRESS AND AMONG AMERICAN PUBLIC OPINION REGARDING FOREIGN POLICY ISSUES, ESPECIALLY IN THE MIDDLE EAST. FINALLY, HE ASKED THE ISRAELIS TO COMMENT ON CURRENT DEVELOPMENTS IN ISRAEL.

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3. PERCEPTIONS OF ARAB ATTITUDES. AS COULD BE EXPECTED, SENATOR JAVITS FOUND GREAT INTEREST AMONG THE ISRAELI LEADERS ABOUT HIS TALKS WITH ARAB LEADERS. THE SENATOR EMPHASIZED THAT HE FOUND NO APPETITE FOR WAR AMONG THE ARAB LEADERSHIP WITH WHOM HE HAD SPOKEN. THAT IS NOT TO SAY THAT WAR IS IMPOSSIBLE BECAUSE IT IS STILL AN OPTION OPEN TO THE ARABS BUT HE FELT THEY WOULD BE RELUCTANT TO SEE ANOTHER WAR. THIS

IS PARTICULARLY TRUE IN EGYPT WHERE SADAT FACES AN EXTREMELY SERIOUS FINANCIAL CRUNCH AND HAS AN INCREASINGLY OBSOLESCEANT MILITARY MACHINE.

4. JAVITS TOLD THE ISRAELIS THAT HE CONSIDERED THE ARAB LEADERS TO BE RATIONAL MEN. THEY ALL WERE PREPARED TO ACCEPT THE EXISTENCE OF THE STATE OF ISRAEL, ALTHOUGH ALL OF THEM ASKED ESSENTIALLY THE SAME QUESTION: IS ISRAEL READY FOR PEACE? HE EMPHASIZED THAT HE HAD BEEN UNWILLING TO MEET WITH ARAFAT, ALTHOUGH ASAD AND SADAT HAD URGED HIM TO DO SO. HE TOLD THE ISRAELIS THAT HE HAD BEEN IMPRESSED WITH JORDAN'S CROWN PRINCE HASSAN AND HAD FOUND HIM THE ONLY ARAB LEADER WHO APPEARED KNOWLEDGEABLE AND INTERESTED IN ECONOMICS AND THE ECONOMIC DEVELOPMENT OF HIS COUNTRY.

5. THE SENATOR SAID HE SENSED IN ALL THREE COUNTRIES A FEELING THAT THE TIME WAS RIPE FOR MOVEMENT ON AN OVERALL PEACE SETTLEMENT AND THAT IF THIS OPPORTUNITY WAS NOT TAKEN, IT WAS UNLIKELY TO BE REPEATED. HE FOUND THE THREE LEADERS PREOCCUPIED WITH TWO ASPECTS OF ANY SETTLEMENT - THE PALESTINIANS AND BORDERS. HUSSEIN AND SADAT REFERRED TO THE PALESTINIANS WITH THAT TERM; ASAD REFERRED SPECIFICALLY TO PLO AND SEEMED MORE PERSONALLY COMMITTED TO THE PLO AND TO ARAFAT. HE SAID HUSSEIN IS ANXIOUS TO MAINTAIN HIS RELATIONS WITH THE WEST BANK, ALTHOUGH WITHOUT REVEALING HIS INTENTIONS ON THE FUTURE OF THE AREA. ASAD IS DETERMINED TO AVOID GIVING UP EVEN A SQUARE METER OF SYRIAN TERRITORY. ALL THREE LEADERS STRESSED THAT ISRAEL IS WRONG TO STRIVE FOR SECURE BORDERS, SAYING THAT WITH MODERN WEAPONS THE CONCEPT OF SECURE BORDERS IN THE MILITARY SENSE IS A MYTH AND THAT BORDERS CAN ONLY BE FIXED AFTER POLITICAL AGREEMENT AND INTERNATIONAL GUARANTEES.

6. U.S. ATTITUDES. SENATOR JAVITS SAID THERE IS A CHANGE
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IN THE CONGRESS AND IN AMERICAN PUBLIC OPINION REGARDING FOREIGN POLICY ISSUES IN GENERAL AND THE MIDDLE EAST CONFLICT IN PARTICULAR AND ISRAELI DECISION MAKERS SHOULD BE AWARE OF AND INFORMED ABOUT THIS CHANGE. REGARDING THE MIDDLE EAST, THERE IS A GROWING OPINION THAT THE PROBLEMS IN THE AREA ARE SOLVABLE. THAT BEING SO, THERE WILL INCREASINGLY BE A FEELING THAT THE PROBLEMS OUGHT TO BE SOLVED AND, FOLLOWING FROM THAT FEELING, GROWING IMPATIENCE IF THEY ARE NOT SOLVED. THAT IMPATIENCE COULD LEAD TO A TIME WHEN A SOLUTION WOULD THEN BE IMPOSED. (SEE TEL AVIV 2875)

7. THE SENATOR ALSO SAID THAT A CHALLENGE IS GROWING IN THE CONGRESS TO THE CONCEPT OF DETENTE. HERETOFORE, DETENTE HAS BEEN ACCEPTED AS BEING MORE OR LESS CONFINED TO QUESTIONS RELATING TO SALT. NOW, THERE IS A GROWING TENDENCY TO SEE

DETENTE AS RELATED TO THE TOTALITY OF GLOBAL RELATIONS BETWEEN THE SOVIET UNION AND THE UNITED STATES. HE SAID THAT CONGRESSIONAL ACTION ON ANGOLA WAS AN ILLUSTRATION OF THIS HARDENING REGARDING DETENTE; THE CONGRESS DID NOT PROHIBIT ACTION IN ALGOLA BECAUSE IT SAW NO SOVIET THREAT - ON THE CONTRARY, THE SOVIET THREAT WAS CLEARLY PERCEIVED BUT IT WAS BELIEVED THE U.S. COULD NOT WIN THAT PARTICULAR STRUGGLE. THIS CHANGE IN ATTITUDE IS IMPORTANT BECAUSE ISRAEL WILL MORE AND MORE BE SEEN AS PART OF GLOBAL U.S. POLICY.

8. HE SAID THAT WHILE SUPPORT OF THE CONGRESS AND PUBLIC FOR ISRAEL WAS STILL STRONG, THERE IS A GROWING TENDENCY TO LOOK CRITICALLY AT ALL ASPECTS OF AMERICAN POLICY. SOME RE-THINKING WOULD THEREFORE APPEAR TO BE IN ORDER BY ISRAELI LEADERS. ISRAEL MUST NOT BE SEEN AS AN INHIBITING FACTOR IN U.S. POLICY, AS IT WAS IN ITS EFFORT TO BLOCK THE SALE OF TH C-130 AIRCRAFT TO EGYPT, AND IT MUST MAKE A GREATER EFFORT TO EXPLAIN SOME THINGS SUCH AS SETTLEMENTS IN THE WEST BANK.

9. CURRENT DEVELOPMENTS IN ISRAEL. THERE ARE TWO PRIMARY TOPICS OF INTEREST IN ISRAEL. THE ELECTIONS IN THE WEST BANK HAD BEEN SEEN WITH ADMIRATION IN THE WEST. HE CONVEYED PRESIDENT FORD'S PLEASURE THAT THE ELECTIONS HAD BEEN HELD AND HAD BEEN ABSOLUTELY FAIR AND HONEST. AT THE SAME TIME, THE ELECTIONS WERE VIEWED WITH APPREHENSION BY ARAB LEADERS, CONFIDENTIAL

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WHO SAW THEM AS AN EFFORT BY THE ISRAELIS TO DEVELOP AN INDIGENOUS LEADERSHIP WITH WHICH TO DEAL RATHER THAN WITH THE PLO.

10. CONTINUING ISRAELI SETTLEMENT OF THE WEST BANK IS VIEWED WITH DISTRUST BY ARAB LEADERS, WHO SEE THE SETTLEMENTS AS PROVOCATIVE AND AS PROOF OF ISRAELI EXPANSIONISM. HE CITED ASAD'S ARGUMENT REPORTED IN DAMASCUS 2428 THAT IF THE ISRAELIS FEEL THEY MUST HAVE THE GOLAN HEIGHTS FOR SECURITY, WHY ESTABLISH NEW SETTLEMENTS THERE WHICH WILL ONLY IN TURN HAVE TO HAVE ADDITIONAL TERRITORY TO DEFEND THEM, ETC. HE

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TO SECSTATE WASHDC IMMEDIATE 1201

INFO AMEMBASSY AMMAN

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMCONSUL JERUSALEM

C O N F I D E N T I A L SECTION 2 OF 2 TEL AVIV 2892

SAID THAT THE SETTLEMENTS ARE ALSO NOT WELL RECEIVED IN THE UNITED STATES WHERE THEY ARE SEEN AS WORKING AGAINST THE FLEXIBILITY WHICH MUST BE PRESENT DURING THE NEGOTIATIONS OF ANY FINAL SETTLEMENT. HE SAID HE HAD RESPONDED TO THE ARAB LEADERS THAT THE U.S. DOES NOT AGREE WITH ISRAELI POLICY IN THIS ASPECT AND THE ISRAELIS ARE ON THEIR OWN ON THIS QUESTION.

11. LEBANON. THE SENATOR FOUND A DISCREPANCY AMONG ARAB LEADERS ABOUT LEBANON, WITH THE EGYPTIANS FEELING THAT ANY SOLUTION THERE WOULD REQUIRE YEARS AND THE SYRIANS AND, TO A LESSER EXTENT, THE JORDANIANS FEELING THAT A SOLUTION WOULD BE ACHIEVED IN A FEW MONTHS. SYRIAN LEADERS FELT THEY COULD RESUME DEALING WITH THE ISRAELI PROBLEM IN THE NEAR FUTURE AFTER THE TEMPORARY DISTRACTION OF LEBANON. ALL ARAB LEADERS ARE AGREED ON THE SERIOUSNESS OF THE LEBANON SITUATION AND ON THE POSSIBILITY THAT IT COULD SPREAD INTO A WIDER CONFLICT.

12. ALL THE ISRAELI PARTICIPANTS EXPRESSED APPRECIATION FOR THE SENATOR'S REMARKS AND AGREED THAT THIS WOULD BE USEFUL IN THEIR DECISION MAKING. THEY RESPONDED TO HIS VARIOUS REMARKS ALONG THE FOLLOWING LINES.

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13. THE TERRITORIES, SETTLEMENTS AND WEST BANK ELECTIONS. ALLON AGREED WITH ASAD THAT THE JUSTIFICATION FOR ISRAELI RETENTION OF THE GOLAN HEIGHTS IS NOT LOGICAL WHEN IT IS ARGUED THAT THE TERRITORY IS NEEDED TO PROTECT THE SETTLEMENTS

IN THE VALLEY BELOW, WHEN THE TERRITORY
ITSELF IS BEING
SETTLED. ALLON MADE CLEAR THAT THE IMPORTANCE OF THE GOLAN
(IN ADDITION TO BEING THE ONLY SOURCE OF WATER IN THE NORTH)
IS THAT IT IS ESSENTIAL TO THE SECURITY OF THE STATE OF
ISRAEL. THE STRATEGY IN ANY WAR MUST BE TO TAKE AND HOLD
TERRITORY AND IT IS IN THAT SENSE THAT THE GOLAN IS
STRATEGICALLY IMPORTANT TO ISRAEL. SETTLEMENTS THERE WILL
CONTINUE BECAUSE THEY ARE A PART OF THE DEFENSE SYSTEM OF
THE COUNTRY BUT, SAID ALLON, THEY WILL BE USED IN BARGAINING
WHEN THE TIME COMES TO SETTLE BOUNDARIES. ALLON SAID U.S.
OFFICIAL STATEMENTS SHOULD SAY LESS ON THE BORDERS QUESTION
(E.G., SCRANTON STATEMENT) BECAUSE OF THE AMERICAN POSITION
AS THE SOLE MEDIATOR BETWEEN ISRAEL AND THE ARABS. HE ADDED
THAT IF NEGOTIATIONS REGARDING AN END TO THE STATE OF WAR HAD
EVER BEEN A POSSIBILITY, THEY WERE LESS SO AFTER THE SCRANTON
STATEMENT BECAUSE NO ARAB NEGOTIATOR WOULD CONSIDER GIVING UP
MORE THAN THE U.S., WHICH HAD INDICATED NOTHING SHOULD BE
GIVEN UP.

14 RABIN SAID HE WAS NOT PARTICULARLY HAPPY ABOUT THE RESULTS
OF THE WEST BANK ELECTIONS BUT ISRAEL INTENDED NOT TO INTERFERE
WITH THOSE RESULTS. HEINSLER THE RESOLUTIONS WOULD COMPLICATE
EFFORTS TO ESTABLISH CONTACT WITH HUSSEIN. HE SAID HE ANTICIP-
ATED PROBLEMS WOULD CONTINUE IN THE TERRITORIES BUT THAT
ISRAEL HAD THE CAPABILITY TO MAINTAIN ORDER. PRES. ON THE
OTHER HAND, SAID THE RESULTS WERE NOT TOO BAD AND THAT IT
MIGHT BE A GOOD THING TO PUT THE RADICALS IN GOVERNMENT
AND THE MODERATES IN OPPOSITION IN WEST BANK TOWNS. HE SAID
THE WEST BANK HAS ALL THE ELEMENTS OF A FREE SOCIETY BUT
"PROBLEMS BEGIN WHEN JEWS AND ARABS MEET IN THE BUS." HE
SAID ISRAEL DOES NOT WANT TO RULE A LARGE NUMBER OF ARABS
BUT A SOLUTION MUST BE FOUND TO THE WEST BANK WHICH TAKES
ACCOUNT OF THE REAL AND SERIOUS ISSUE OF ISRAEL'S NEED FOR
SECURE BORDERS.

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15. LEBANON. IN SUMMING UP HIS DISCUSSION OF THE
SITUATION
IN LEBANON, RABIN TOLD THE SENATOR THAT HE FEARED THAT EVENTS
HAVE NOW GONE TOO FAR TO PERMIT LEBANON EVER TO BE RESTORED
AS AN INTEGRATED SOCIETY; THE BEST THAT CAN BE HOPED FOR NOW
IS A PACIFICATION OF THE COUNTRY ISRAELI IS WILLING TO ACCEPT
THE FIVE BATTALIONS OF SYRIAN TROOPS IN THE COUNTRY IN
THE HOPES THAT THAT PACIFICATION CAN BE CARRIED OUT. ISRAEL
MUST WEIGH ITS ACTIONS IN ACCORDANCE WITH ITS VITAL INTEREST
OF NATIONAL SECURITY AND ANY INTERVENTION WOULD HAVE TO BE FOR
THE PURPOSE OF THAT SECURITY AND NOT MERELY TO HELP A CERTAIN
REGIME OR FACTION. ALLON AGREED WITH RECENT U.S. STATEMENTS

REGARDING THE "CONSTRUCTIVE ROLE" SYRIA HAS PLAYED IN LEBANON BOT AFears THAT THE ROLE MAY IN THE END POSE A THREAT TO ISRAEL. ALL ISRAELI LEADERS ATTRIBUTE SYRIAN RESTRAINT TO FEAR OF A COUNTERINTERVENTION BY ISRAEL AND CITED ISRAELI STRENGT AS THE LEVERAGE USED BY THE U.S. TO BRING ABOUT A RAPPROACHEMENT WITH SYRIA. THEY SEE THIS AS ONE ILLUSTRATION OF THE VALUE OF A STRONG ISRAEL TO THE UNITED STATES.

16. EXTENSIONOF UNDOF MANDATE. RABIN FELT SYRIA WOULD ROUTINELY RENEW THE MANDATE BECAUSE IT WOLD NOT BE IN SYRIAN INTERESTS TO SEEK CONFRONTATION ON THIS ISSUE WHILE BOGGED DOWN IN LEBANON. ALLON SAID WE SHOLD LEARN FROM PAST EXPERIENCE; HE EXPRESSED THE OPINION THAT IF THE U.S. HAD SAID IN NOVEMBER IT WOLD VETO ANY ANTI-ISRAEL RESOLUTION WHICH MITHT BE CONSIDERED AT A SC SESSION TO DISCUSS THE MANDATE EXTENSION, THE MANDATE WOULD HAVE EEN EXTENDED WITHOUT DIFFICULTY. IT WAS ONLY WHEN THE OTHER SIDE SAW POSSIBLE GRAIN THAT THEY BROADENED THE DISCUSSION TO MORE THAN THE MANDATE. THIS TIME HD WILL NOT CONSENT TO ANYTHING WHICH TREATS MORE THAN THE RENEWAL OF THE MANDATE.

17. U.S. AID TO ISRAEL. THE SHARPEST EXCHANGE ON THIS SUBJECT CAME UP DURING THE TALK WITH RABIN (SEE TEL AVIV 2827) WHEN EACH PARTICIPANT EXPLAINED HIS POSITION ON THE TRANSITIONAL QUARTER. IT WAS INTERESTING TO NOTE THAT ALLON, HAVING OBVIOUSLY BEEN INFORMED OF THE EXCHANGE DURING THE PRIME MINISTER'S EARLIER MEETING,STRESSED THAT "THIS LITTLE DISPUTE" MUST NOT OVERSHADOW THE CONTINUING GRATITUDE ISRAEL FEELS FOR U.S. ASSISTANCE. EACH ISRAELI LEADER EMPHASIZED THAT THE CONFIDENTIAL

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AID IS NEEDED FOR ONGOING SUPPLY OF MILITRY ITEMS AND EACH EMPHAIZED THAT IN RETURN FOR THIS ASSISTANCE THE U.S. OBTAINS A STEADFEAST ALLY IN THE MIDDLE EAST. THE SENATOR MADE NO PROMKIESE OR COMMITMENTS REGARDING THE TRANSITIONAL QUARTER AID OTHER THAN TO SAY THAT HE WOULD GIVE THE MATTER HIS URGENT ATTENTION WHEN HE RETURNED TO WASHINGTON; HE TOLD THE ISRAELIS IT SHOULD BE CLEARLY UNDERSTOOD THAT THE PRESIDENT HAD NOT RENEGED ON ANY COMMITMENT.

18. THE VORSTER VISIT. ALLON ADMITTED THAT ISRAEL HAD BEEN

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STRONG SOCIALIST FRIENDS OF ISRAEL. HE REPEATED ##

WITH THE VISIT: GOOD BILATERAL RELA-

TIONS, AN IMPORTANT AND SUPPORTIVE JEWISH COMMUNITY IN SOUTH AFRICA, THE ORIGINAL INTENT TO HAVE A PRIVATE PILGRIMAGE BY A RELIGIOUSLY MOTIVATED PERSON WHICH BECAME MORE AND MORE AN OFFICIAL VISIT. HE SAID THE SOUTH AFRICANS DID NOT COME TO NEGOTIATE ANYTHING BUT THAT THE ISRAELIS, SEEING HOW FAR THE VISIT WAS GOING, RAISED ECONOMIC QUESTIONS AND SUGGESTED THE ESTABLISHMENT OF THE JOINT ECONOMIC COMMISSION. HE SAID ISRAEL IS AWARE IT WILL PAY A PRICE IN THE UN FOR HAVING RECEIVED VORSTER. HE DENIED THAT ANY ARMS NEGOTIATIONS HAD TAKEN PLACE OR ANY INTENT TO HELP SOUTH AFRICA OBTAIN ARMS VIA ISRAEL, SAYING THAT SOUTH AFRICA DOESN'T NEED ANY HELP IN OBTAINING THE ARMS IT FEELS IT NEEDS.

19. STEPS TOWARD PEACE. ALL THE ISRAELIS SAID THEY WERE WAITING TO HEAR THE RESULTS OF U.S. EXPLORATIONS WITH ARAB LEADERS REGARDING POSSIBLE NEGOTIATIONS ON THE END OF THE STATE OF WAR; HOWEVER, NONE APPEAR ##

RABIN SPOKE OF THE DIFFICULTY OF NEGOTIATING PEACE WHEN THE CONCEPT OF PEACE IS DIFFERENT TO THE TWO SIDES. BECAUSE THIS DIFFERENCE MAKES IT DIFFICULT IF NOT IMPOSSIBLE TO PROCEED WITH NEGOTIATIONS ON THE REAL ISSUES, CONFIDENTIAL

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THE TWO SIDES MUST SEARCH ## STEPS WHICH CAN LEAD TO BETTER UNDERSTANDING OF ONE ANOTHER. ALLON SAID HE FELT THE U.S. SHOULD REFRAIN FROM STATEMENTS WHICH INDICATE THAT CONTINUED STALEMATE IN THE MIDDLE EAST CAN ONLY LEAD TO RENEWED FIGHTING, AND THAT RENEWED FIGHTING WILL LEAD TO A RENEWED OIL EMBARGO AND PROBLEMS FOR EUROPE AND THE U.S. THE ARABS SEE THIS KIND OF STATEMENT AS AN EXPRESSION OF FEAR ON THE PART OF THE WEST AND INTERPRET IT AS PRESSURE ON ISRAEL.

20. COMMENT. WE FOUND THE VISIT TO BE EXTREMELY HELPFUL. IT WAS USEFUL FOR THE ISRAEL LEADERSHIP TO HEAR A GOOD AND RESPECTED FRIEND SAYING

##

MANY OF THE SAME THINGS

WE HAVE BEEN TELLING THEM IN RECENT MONTHS. BROAD MEDIA COVERAGE OF THE SENATOR'S VISIT DEMONSTRATES THE GREAT INTEREST IN ISRAEL IN HIM AND REINFORCES THE VALUE OF HIS SUPPORTIVE STATEMENTS. CODEL DEPARTED FROM ISRAEL BEFORE THE PREPARATION OF THIS MESSAGE.

TOON

NOTE BY OCT: ## OMISSIONS; CORRECTION TO FOLLOW.

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